

# AB 2058 (Affordable Housing Preservation Tax Credit (AHPTC))

### BACKGROUND

According to the California Housing Partnership, <u>more than 1.4 million</u> California households are in need of affordable housing. While increasing the supply of affordable rental homes is critical, we must also preserve the affordable housing that currently exists so that this need does not grow greater.

Between 1997 and 2018, California lost 15,044 affordable rental homes as affordability restrictions expired. <u>Another 34,554 affordable</u> <u>rental homes are at risk</u> of converting to marketrate rentals in the next five years. In that same period, <u>Los Angeles could lose over 8,500</u> income-restricted apartments to the market. In addition, many neighborhoods currently have a stock of unrestricted housing, including mobilehome parks, that historically has been naturally affordable. Recent and future rent increases, however, are gradually pricing lower-income families out of these homes.

#### PROBLEM

When these properties or mobile-home parks come up for sale, affordable housing entities that would keep the developments affordable often have difficulty competing with buyers who plan to maximize rents. Affordable housing developers are at a disadvantage in the competition to purchase these properties because they cannot leverage as much debt and therefore pay as high a price due to restricted rents. It also typically takes them longer to obtain the public financing commitments they need to be able to buy the property.

Sellers of older properties, however, often must pay significant capital gains taxes on the sale, which leads them typically to sell to institutional investors through a like-kind tax-deferred exchange, which means governments rarely see tax revenue. If affordable housing developers could offer sellers a tax credit to offset a significant portion of their capital gains, they could effectively outbid other buyers and preserve California's precious affordable housing stock.

#### SOLUTION

This bill creates an Affordable Housing Preservation Tax Credit (AHPTC) to preserve existing affordable apartment properties and mobile-home parks by experienced affordable housing organizations. The AHPTC would provide a 50% credit (up to \$1 million per transaction) against the state and federal capital gains otherwise owed by the seller of an existing building or park if they sell to a nonprofit entity who will operate the property as affordable housing for low-income households for 55 years.

Qualified purchasers would first obtain an overthe-counter AHPTC reservation from the state's Tax Credit Allocation Committee that could then be used to negotiate a competitive deal with a seller of a qualified property. The seller would receive half of the credit at the close of escrow and the other half after documenting its actual capital gains tax payments. Because the offering of the AHPTC would likely induce more owners to pay capital gains, the net cost to the State should be significantly lower.

A \$500 million initial allocation of credits would lead to the preservation of roughly 25,000 affordable units, at the cost of approximately \$20,000 per unit. Preserving existing affordable housing also ensures that as we invest in new affordable homes, we realize a net gain in the overall supply of affordable housing.

## SUPPORT

California Housing Partnership (Co-Sponsor) Western Center on Law and Poverty (Co-Sponsor) California Coalition for Rural Housing (Co-Sponsor) Non-Profit Housing Association of Northern California (Co-Sponsor) Abode Communities

Affordable Homeless Housing Alternatives All Peoples Community Center Alliance for Community Transit – Los Angeles Alliance of Californians for Community **Empowerment Action (ACCE) Berkeley Tenants Union** Burbank Housing Development Corporation California Apartment Association California Building Industry Association California College Democrats California Housing Consortium California Reinvestment Coalition California State Council of Service Employees California YIMBY Coalition for Economic Survival Community Corporation of Santa Monica **Congregations Organized for Prophetic** Engagement Council of Community Housing Organizations EAH Housing East Bay Asian Local Development Corporation **Ensuring Opportunity Campaign** Housing Trust Silicon Valley Los Angeles Business Council LA Family Housing Law Foundation of Silicon Valley Leadership Council for Justice and Accountability LeadingAge California Long Beach Residents Empowered Mayor Eric Garcetti, City of Los Angeles Mercy Housing Midpen Housing Corporation Mission Economic Development Agency (MEDA) National Association of Social Workers, California Chapter Neighborhood Legal Services of Los Angeles County Peoples' Self-Help Housing Corporation Public Advocates **Rural Community Assistance Corporation** Sacramento Housing Alliance San Diego Housing Federation San Fernando Valley Faith Based Coalition on Homelessness San Fernando Valley Young Democrats

San Francisco Housing Development Corporation Southern California Association of Non Profit Housing Tenderloin Neighborhood Development Corporation The Kennedy Commission The Unity Council Thomas Safran & Associates Urban Counties of California

#### FOR MORE INFORMATION

Abram Diaz Senior Advisor (916) 319-2045 Abram.Diaz@asm.ca.gov

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